1	STATE OF NEW HAMPSHIRE		
2	PUBLIC UTILITIES COMMISSION		
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4	January 13, 2010 - 10:21 a.m.		
5	Concord, New	Hampshire NHPUC JAN25'10 PM 3:35	
6		SINGS SET THAT THE PLANT AND T	
7	RE:	DE 09-186 PUBLIC SERVICE OF NEW HAMPSHIRE:	
8		Proposed Renewable Default Energy Service Rate.	
9			
10	PRESENT:	Chairman Thomas B. Getz, Presiding Commissioner Clifton C. Below	
11		Commissioner Amy L. Ignatius	
12	9.	Sandy Deno, Clerk	
13			
14	APPEARANCES:	Reptg. Public Service of New Hampshire: Gerald M. Eaton, Esq.	
15		Reptg. Unitil Energy Systems, Inc.:	
16		Susan S. Geiger, Esq. (Orr & Reno)	
17		Reptg. Residential Ratepayers: Meredith Hatfield, Esq., Consumer Advocate	
18		Kenneth E. Traum, Asst. Consumer Advocate	
19		Office of Consumer Advocate	
20		Reptg. PUC Staff: Suzanne G. Amidon, Esq.	
21		Thomas C. Frantz, Director - Electric Div. Al-Azad Iqbal, Electric Division	
22			
23	Cou	rt Reporter: Steven E. Patnaude, LCR No. 52	
~ <i>.</i> .			



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3	EXHIBIT NO.	DESCRIPTION	PAGE NO.
4	1	Testimony and attachments of Rhonda J. Bisson and	10
5		Rhonda J. Bisson and Richard C. Labrecque (09-30-09)	
6	2	Partial Settlement Agreement (01-07-10)	11
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PROCEEDING

CHAIRMAN GETZ: Okay. Good morning, everyone. Apologize for the delay in getting started this morning. We'll open the hearing in docket DE 09-186, Public Service Company of New Hampshire. On September 30, PSNH filed a request for approval of a new Renewable Default Service Rate Option for its customers pursuant to RSA 374-F:3, V, Subsection (f), which requires New Hampshire Electric utilities to offer one or more renewable energy source options to its customers. And, an order suspending the tariff and scheduling a prehearing conference was issued on October 9, and subsequently, on October 30, a secretarial letter was issued scheduling a hearing on the merits, which was rescheduled to today.

So, can we take appearances please.

MR. EATON: For Public Service Company of New Hampshire, my name is Gerald M. Eaton. Good morning.

CHAIRMAN GETZ: Good morning.

MS. GEIGER: Good morning. Susan Geiger, from the law firm of Orr & Reno, representing Unitil Energy Systems, Inc. And, with me this morning from the Company is Mr. Rob Furino.

CHAIRMAN GETZ: Good morning.

1 MS. HATFIELD: Good morning, 2 Commissioners. Meredith Hatfield, from the Office of Consumer Advocate, on behalf of residential customers. 3 And, with me for the office is Ken Traum. 4 5 CHAIRMAN GETZ: Good morning. 6 MS. AMIDON: Good morning. Suzanne 7 Amidon, for Commission Staff. And, with me today is Tom Frantz, who is the Director of the Electric Division, and 8 9 Al-Azad Iqbal, who is an Analyst with the Electric 10 Division. 11 CHAIRMAN GETZ: Okay. Good morning. 12 And, note for the record that we have a Partial Settlement 13 Agreement that was filed on January 7. And, Mr. Eaton, 14 how do you propose to proceed? 15 MR. EATON: We would propose a panel of 16 Mrs. Rhonda Bisson and Rick Labrecque. I think they will 17 be joined by Al-Azad Igbal of the Staff. I guess, before 18 CHAIRMAN GETZ: Okay. 19 we do that, let me make sure I have a full understanding 20 of who the parties are. So, there was a Petition to Intervene previously by National Grid. But we have the 21 Petition to Intervene by Unitil, which was filed on the 22 23 13th. 24 Is there any objection to the Petition

1	to Intervene?	
2	MS. AMIDON: No. And, I did speak with	
3	counsel for National Grid, and they indicated they would	
4	not be present today.	
5	CHAIRMAN GETZ: Okay. Thank you. All	
6	right. Well, let's noting that there's no objection to	
7	the Petition to Intervene, and recognizing that the	
8	proceeding the status of the proceeding will proceed as	
9	has been previously scheduled, we'll recognize that UES	
10	has stated a right, duty or interest that may be affected	
11	by this proceeding, we'll grant the petition.	
12	MS. GEIGER: Thank you.	
13	CHAIRMAN GETZ: Ms. Eaton.	
14	MR. EATON: I'd like to call to the	
15	stand Mrs. Rhonda Bisson and Mr. Richard Labrecque.	
16	MS. AMIDON: Mr. Iqbal will be joining	
17	them.	
18	(Whereupon <i>Rhonda Bisson</i> ,	
19	Richard Labrecque and Al-Azad Iqbal were	
20	duly sworn and cautioned by the Court	
21	Reporter.)	
22	RHONDA J. BISSON, SWORN	
23	RICHARD C. LABRECQUE, SWORN	
24	AL-AZAD IQBAL, SWORN	

DIRECT EXAMINATION

2 BY MR. EATON:

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- 3 Q. Mrs. Bisson, would you please state your name for the
- 4 record.
- 5 A. (Bisson) My name is Rhonda Bisson.
- 6 Q. For whom are you employed?
- 7 A. (Bisson) I'm employed as a Senior Analyst at Public
- 8 Service Company of New Hampshire.
- 9 Q. What are your duties?
- 10 A. (Bisson) As a Senior Analyst in the Rate and Regulatory
- 11 Services group, I administer and interpret PSNH's
- Deliver Service tariff. I also prepare regulatory
- filings and prepare analyses in support of the
- 14 regulatory filings.
- 15 Q. Have you previously testified before this Commission?
- 16 A. (Bisson) Yes, I have.
- 17 Q. Mr. Labrecque, would you please state your name for the
- 18 record?
- 19 A. (Labrecque) Richard Labrecque.
- 20 Q. For whom are you employed?
- 21 A. (Labrecque) I am Manager of Supplemental Energy Sources
- 22 at PSNH.
- 23 Q. And, what are your duties?
- 24 A. (Labrecque) We manage, we provide interconnection

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

- services and contract administration services to small

 power producers that are interconnected or seeking to

 be interconnected with the PSNH distribution system.

 We administer the Net Metering Program, and also manage

 compliance with the Renewable Portfolio Standard.
- 6 Q. Have you previously testified before the Commission?
- 7 A. (Labrecque) Yes.
- Q. Mr. Iqbal, what is your -- would you please state yourname for the record.
- 10 A. (Iqbal) My name is Al-Azad Iqbal.
- 11 Q. And, for whom are you employed?
- 12 A. (Iqbal) I'm employed by the Public Utility Commission
 13 New Hampshire.
- 14 Q. And, what is your position?
- 15 A. (Iqbal) I am an Analyst here with the Electric

 16 Division.
- 17 Q. And, what are your duties in that position?
- 18 A. (Iqbal) I work as an analyst in different dockets
 19 related to the Electric Division.
- 20 Q. And, have you testified before the Commission?
- 21 A. (Iqbal) No.
- Q. Mrs. Bisson, before you, do you have a package with a cover letter dated September 30th, 2009, signed by me, with the note "Proposed Renewable Default Energy

- 1 Service Rate"?
- 2 A. (Bisson) Yes, I do.
- 3 Q. And, could you please describe that document.
- 4 A. (Bisson) Excuse me? You just want me to describe the document?
- 6 Q. Well, what does it contain?
- 7 A. (Bisson) Oh, it contains the testimony and attachments
 8 of myself and Mr. Rick Labrecque, in describing a new
 9 Renewable Default Energy Service Rate Option that PSNH
- is proposing to offer to its customers.
- 11 Q. And, what prompted this filing?
- 12 A. (Bisson) This filing was made in response to the
- passage of House Bill 395 in the 2009 Legislative
- Session, which requires utilities to offer a renewable
- Default Energy Service Option to its customers.
- 16 Q. Do either of you have any corrections to make to that
- 17 filing?
- 18 A. (Bisson) No, I do not.
- 19 A. (Labrecque) No.
- 20 Q. And, if you were asked those questions today, you would
- 21 respond in the same way?
- 22 A. (Bisson) Yes.
- 23 A. (Labrecque) Yes.
- MR. EATON: Could we have that marked

1	fo	r identification as "Exhibit 1"?
2		CHAIRMAN GETZ: So marked.
3		(The document, as described, was
4		herewith marked as Exhibit 1 for
5		identification.)
6		MR. EATON: We have previously provided
7	a copy to the Clerk and the Stenographer.	
8	BY MR. EATON:	
9	Q.	Mrs. Bisson, could you please look at a document with a
10		cover letter dated January 7th. It's signed by Suzanne
11		G. Amidon, and notes this docket. Could you describe
12		that document.
13	А.	(Bisson) This document is a Partial Settlement
14		Agreement in this docket currently before the
15		Commission.
16	Q.	Are there any corrections that you would like to make
17		to this document?
18	Α.	(Bisson) There is one correction on Page 2, under
19		Section B.1, "Program Description". Sentence three
20		should read that "Class I generation resources are
21		defined as new renewable resources that began operation
22		after January 1st, 2006."
23	Q.	So, the word "operation" should be substituted for
24		"option"?

Α. (Bisson) Correct. 1 2 MR. EATON: With that correction, Mr. Chairman, could we mark the Partial Settlement Agreement 3 4 that was filed on January 7th as "Exhibit 2"? CHAIRMAN GETZ: So marked. 5 6 (The document, as described, was herewith marked as Exhibit 2 for 7 identification.) 8 BY MR. EATON: 9 10 Ms. Bisson, did the Settlement Agreement substantially change -- the Partial Settlement substantially change 11 12 the filing that the Company made on September 30th? 13 Α. (Bisson) I wouldn't say that it "substantially changed" 14 the original testimony that was filed. There are four areas that are described in the Settlement that we 15 16 agreed with the Commission Staff on. 17 Q. Could you please describe the offering that PSNH will 18 make to its customers for the Renewable Energy Default 19 Service? 20 Α. (Bisson) Under the Renewable Energy Default Service 21 Option that PSNH is proposing to offer to its 22 customers, our customers will be given the opportunity 23 to support the market of new renewable sources of

generation here in New England. And, we plan to

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purchase and retire either Class I or Class II

Renewable Energy Certificates on behalf of those

customers that are participating in the program. And,

they will match -- the number of Renewable Energy

Certificates that we'll purchase will match either all

or a portion of the customer's actual energy usage. We

plan to offer three separate options to our customers;

a 100 percent option, a 50 percent option, and a

25 percent option.

Under the 100 percent option, we'll purchase and retire Renewable Energy Certificates to match 100 percent of the customer's actual usage.

While, under the 50 percent option, we would purchase and retire RECs to match 50 percent of the customer's actual usage.

We plan to bill customers at PSNH's

Default Energy Service rate, plus an additional charge.

And, that additional charge would be in cents per

kilowatt-hour, based on the option that's chosen by the

customer, whether it's the 100 percent, 50 percent, or

25 percent option.

And, this option will be available to all of PSNH's customers, although they will need to take this Energy Service Option in conjunction with

Default Energy Service, in order to participate in the
program. In addition, we do not plan to offer the
program to customers who are currently enrolled in the
Statewide Electric Assistance Program or to customers
who are currently receiving electric service bill
payment assistance through the Fuel Assistance Program.

And, finally, just customers will be given the opportunity to enroll in and drop from the program on a billing cycle basis.

- Q. Does your testimony describe the reasons why the

 Company is not offering the rate to low income

 customers who receive assistance either through the Low

 Income Fuel Assistance Program or the Electric

 Assistance Program?
- A. (Bisson) Well, my understanding is that there are limited funds available through those programs. And that, by allowing those customers to participate in a program that's going to increase the size of their bill, that this program could then further limit those funds that are available.
- Q. Why did PSNH choose the option of supplying this service directly from the utility, as opposed to the other option in the statute?
- A. (Bisson) There are really three main reasons why PSNH

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chose to offer this Renewable Energy Service Option directly to our customers, rather than providing retail access to competitive energy suppliers. reason is because it was just much simpler for PSNH to develop and to implement the program internally. have existing -- excuse me -- we have an existing internal infrastructure that we currently have in place for the acquisition of Renewable Energy Certificates, also for compliance reporting to the Commission. we also have an infrastructure in place to perform the rate-setting and the cost recovery of this particular rate option. We currently purchase RECs in support of the New Hampshire Renewable Portfolio Standard, and purchasing incremental RECs will not require a great deal of additional time or resources on the part of PSNH. And, also, as far as the cost recovery and rate-setting process, it's very similar to the process that we currently use for Default Energy Service. we plan to use existing resources and our infrastructure in place to administer this rate as well.

And, what we found when we began looking at providing retail access to competitive sellers, that it would require a number of additional activities and

additional administrative tasks; such as issuing an RFP, selecting a vendor, developing vendor contracts, monitoring vendor compliance with those contracts. We would also need to begin tracking revenue by vendor. And, in addition, we would need to administer vendor payments as well.

So, again, the first main reason was because it was just much simpler, and would require fewer resources and less time for PSNH to implement the rate. Secondly, we felt that this program would have a greater revenue impact on the renewable resource market, because 100 percent of the revenue collected would be used to purchase Renewable Energy Certificates. Under the retail access model, a portion of the revenue collected would be used for vendor profit. So, again, we felt that administering the program ourselves would have a greater revenue impact on the market.

And, finally, we just feel that a utility-sponsored and administered program will likely have a higher participation rate, and will create higher public awareness for and support for renewable resources.

Q. The Settlement Agreement, at Page 3, has a paragraph

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

- regarding "Marketing and Promotion Costs". Is there a

 -- is there a figure that PSNH is proposing for what

 the marketing/promotional costs would be during

 implementation of the rate?
 - A. (Bisson) We are currently estimating that the marketing and promotion costs for the first year of the rate would likely fall in the range between \$100,000 and \$125,000.
- 9 Q. Is that the only additional cost that PSNH will be seeking to recover from customers?
- 11 A. (Bisson) Yes.

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- Q. So, the rest of the administration of this rate can be performed with existing resources within the Company, correct?
- 15 A. (Bisson) Yes.
- 16 Q. And, where would that cost be collected?
- 17 A. (Bisson) PSNH is proposing to collect those costs
 18 through PSNH's distribution rates.
- Q. Mr. Labrecque, the Settlement Agreement also talks
 about filing tariff pages. Could you describe some of
 the procedures you think will be involved in not only
 setting this initial rate, but also in revising it from
 time to time?
- 24 A. (Labrecque) Yes. The Settlement notes that, prior to

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

February 1st, we'll be filing tariff pages and a technical statement describing the derivation of the rate, the separate kilowatt-hour rate that we would be seeking approval for. The process we intend to use to determine a rate I can walk you through today, and I don't anticipate a lot of changes in the next couple weeks.

As described in our testimony, our intent is to establish a price that is somewhere between the current market price for the Renewable Energy Certificates we wish to procure, and the alternative compliance payment rate for those same RECs. Currently, New Hampshire Class I certificates are offered at approximately \$36 a REC; Class II certificates are offered at \$125 a REC. Neither of these markets, especially Class II, is particularly liquid such that these -- these prices aren't guarantied. A lot of them are subjected to direct negotiations with individual suppliers, and prices may vary, is what I'm trying to say.

But, using those two market benchmarks as of today, and as I described earlier, our intent, we certainly don't want to under-collect in this rate.

So, our intent is to add a level of conservatism to the

rate that would provide protection against upward movement in the market for RECs, between the time the rate was established and the time in which PSNH actually procures RECs to satisfy the obligation relative to this rate.

So, for Class I RECs, I used a benchmark price of \$45. And, for Class II RECs, I'm proposing to stay with the current market benchmark of \$125. I used a relative ratio of 98 percent Class I RECs and 2 percent Class II RECs. We'll be marketing this program to customers noting that we will be buying Class I and Class II RECs. We believe those are the --those are the renewable resource types that customers are going to be most familiar with, most comfortable with, most satisfied that their additional payment is going to support those types of resources; primarily wind and solar is what comes to mind when you think of Class I and Class II RECs.

While we're not -- while we're not suggesting a rigid ratio of 98 percent and 2 percent Class I and Class II, we will use that as a target in establishing the rate. And, that target is based on the relative requirements in those two classes in the RPS rules for the year 2025. That was the basis for

1 that split fraction.

Putting all that math together gets you a rate of 4.66 cents per kWh, which would be applied to the 100 percent option. If you were taking the 50 percent option, the way the billing would work is the rate would be cut in half, but it would be applied to your full kilowatt-hours energy usage.

When we file for a rate, we will request that that rate remain in effect through the end of 2010. Subsequent rate changes would occur either on January 1st or July 1st of any given year, to coincide with rate changes in our Energy Service rate.

I think I'm done, Mr. Eaton.

- Q. Mrs. Bisson, did you prepare a bill impact analysis of what would be the changes to a typical bill if this rate were approved?
- 17 A. (Bisson) Yes, I did.
 - Q. And, does this document that I've been handing out, does this resemble a chart that was in your prefiled testimony or an attachment to your testimony?
 - A. (Bisson) Yes.
- 22 Q. Could you please describe this exhibit or this chart.
- 23 A. (Bisson) This chart summarizes the incremental monthly
 24 bill impact based on a Renewable Energy Service price

of 4.66 cents per kilowatt-hour. And, it's broken up into two categories; one for a residential customer using 500 kilowatt-hours per month, and a small business customer using 10,000 kilowatt-hours per month. And, as shown, under the "25 percent Option", the monthly bill impact would be \$5.83 for a residential customer, and would be \$116.50 for a small business customer.

MR. EATON: Could we have this marked for identification?

CHAIRMAN GETZ: That will be marked as "Exhibit 3" for identification.

(The document, as described, was herewith marked as **Exhibit 3** for identification.)

BY MR. EATON:

- Q. Mr. Labrecque, could you describe what will happen with over and under-recoveries in the Default Energy Service Renewable Option?
- A. (Lebanon) Yes. As described in our testimony, over or under-collections will normally be reconciled in the next rate change related to the Renewable Default Energy Service. However, we've also proposed that, should there be significant under-collections or

over-collections in the rate, significant to the point where their incorporation in a subsequent rate would result in a rate that no longer is reflective of the current market conditions, that we would propose to reconcile that large over or under-collection in a coincident adjustment to the Default Energy Service rate.

- Q. Do you think that the Company can avoid significant over and under-collections?
- A. (Labrecque) Yes. I have confidence that there will never be a significant over or under-collection for a number of reasons. As I said earlier, we're going to put a margin of conservatism in the rate that should accommodate most sudden upward movements that could occur in the REC markets certainly over a six month period. I say "six months" because, in most annual cycles, we'll have open to us the option of a July 1 rate change that we could request from the Commission.

In addition, we don't propose to procure RECs until we've established a firm quantity of RECs that have enrolled in the program. For example, we're not going to go out and buy RECs on a forecasted basis, which would expose us to significant over or under-collections if we bought too much and had to

make quarterly purchases of RECs or thereabouts. We'll accumulate enrollment kilowatt-hours over the course of a quarter, to the point where we have a significant quantity that would justify going out and making a purchase. Based on that, I don't anticipate a large over or under-collection.

- Q. And, Mrs. Bisson, is there anything in the Settlement

 Agreement that allows the parties to revisit the design

 that's been presented today?
- A. (Bisson) Yes, there is. In the Settlement Agreement, we agree to issue a report to the Commission Staff after the program has been in effect for a 12-month period. And, after that report has been issued, we agree to meet with the Commission Staff, the Office of Consumer Advocate, or any other interested parties, to consider possible changes to the program.
- Q. Either of you or both of you could answer this question. There is one issue we were not able to resolve with the Commission. And, I don't want you to testify concerning what the law says, but do you feel comfortable in offering this to all customers, but requiring customers to take standard Default Service in conjunction with the Renewable Option?

- A. (Labrecque) Yes. In my opinion, customers should first be procuring their energy service from PSNH, then they should be procuring renewable energy service from PSNH.

 I don't think it's appropriate for a customer procuring energy from a retail supplier to be purchasing green energy service from PSNH.
 - Q. Do you have anything to add to that, Mrs. Bisson?
- A. (Bisson) Not really. I mean, just the fact that, from PSNH's perspective, we view this Renewable Default Energy Service rate as an option under Energy Service, under Default Energy Service. Customers that are not receiving their energy service from PSNH are not energy service customers of PSNH. And, therefore, we would not provide them with a Renewable Energy Service Option. We feel that customers that are taking their service from a competitive energy supplier are very likely to purchase their renewable option from the competitive market and from their competitive supplier.
 - Q. Do either of the two of you have anything to add to your testimony?
- 21 A. (Bisson) No, I do not.

- 22 A. (Labrecque) No, I do not.
- MR. EATON: I think now Attorney Amidon
 will conduct her direct examination of Mr. Iqbal.

- 1 MS. AMIDON: Thank you.
- 2 BY MS. AMIDON:
- 3 Q. Mr. Iqbal, did you read House Bill 395, which is
- 4 codified as RSA 374-F:3, V(f)(2)?
- 5 A. (Iqbal) Yes.
- 6 Q. And, this is the section which requires the utility to
- offer the Renewable Energy Service option, is that
- 8 correct?
- 9 A. (Iqbal) Yes.
- 10 Q. According to the law, there are two ways in which a
- 11 utility may offer a Renewable Service Option, is that
- 12 correct?
- 13 A. (Iqbal) Yes.
- 14 Q. Could you explain these two options as you understand
- 15 them.
- 16 A. (Iqbal) The two options are -- one is the utilities can
- provide the Renewable Energy Option by themselves or
- 18 provide access to competitive market.
- 19 Q. And, PSNH has elected the option described in the
- 20 statute, Paragraph (4), in the second sentence, in that
- 21 the RECs that PSNH will purchase will represent
- 22 renewable energy generated in New England, is that
- 23 correct?
- 24 A. (Iqbal) Yes.

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

- Q. And, as you said, as an alternative, a utility could direct a customer to competitive REC suppliers to support Renewable Energy Service, is that correct?
- 4 A. (Iqbal) Yes.

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- Q. And, in fact, another company, National Grid, has made a filing where they would propose to comply with this legislation by affording their customers access to the retail REC market, is that right?
- 9 A. (Iqbal) Yes.
- 10 Q. Would RECs purchased in that manner, in other words,
 11 not National Grid necessarily, but purchased from a
 12 retail REC supplier, necessarily come from renewable
 13 resources in New England?
- A. (Iqbal) Under this legislation, it is not required that
 it should be purchased from the New England area. It
 says that it is an option, but it doesn't limit that.
- Q. And, so, the RECs could represent renewable energy that comes from other parts of the country?
- 19 A. (Iqbal) Yes, that's my understanding.
- Q. And, if there was an abundant supply of, say, wind from the Midwest, then those RECs might be less expensive than the RECs that come from New England?
- 23 A. (Iqbal) It's possible.
- Q. Okay. Now, you've read the statute -- you indicated

- that you read the statute. The statute doesn't direct a utility to adopt one approach over another, does it?
 - A. (Iqbal) No. The statute give two option. The utilities can take either one or both.
 - Q. And, Mr. Iqbal, did you read the legislative history to House Bill 395?
- 7 A. (Iqbal) Yes, I did.

- Q. And, in the legislative history, did you find anything that would indicate that the Legislature was directing utilities to one option over another or gave preference to one option over another?
- 12 A. (Iqbal) I didn't see any indication that they are
 13 preferring one over another.
 - Q. Okay. Mr. Eaton asked a question regarding Paragraph B.2, on Page 3, which is the marketing and promotion costs that the parties agreed to or how we have proposed to deal with the marketing and promotion costs. Are you in agreement with Mrs. Bisson that the upper limit of anticipated costs for these activities would be \$125,000?
 - A. (Iqbal) That's my recollection from the technical session. Yes, we talked about this. And, we added that there should be some limit. And, we agreed that this range was ultimately made \$125,000.

Bisson | Labrecque | Iqbal] [WITNESS PANEL:

- Q. And, in that section, it's the last sentence, indicates that "This provision will be reviewed after the first year of the program and adjusted as appropriate." that correct?
- (Iqbal) Yes.

(Iqbal) Yes.

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- And, then it refers to "Section B.5 below." Could you explain for the Commission the benefits of the report that PSNH would provide after 12 months of operation of the program?
- From the beginning, we had the challenge 11 that we don't have any experience on this in New Hampshire particularly with the Renewable Energy 12 13 Option. So, it was important for us to know, from the 14 secondary literature or data, to find out a reasonable 15 way to approach this option. So, it was reasonable to ask, as an analyst and as a professional, that we have 16 to run this program to get a understanding of the New 17 18 Hampshire market, on renewable option market 19 particularly. And, this Settlement Agreement actually 20 gives us that opportunity, Paragraph 5. We can review 21 this program. We have the primary data and primary 22 experience, and that gives us a better insight for 23 future administration of this program, future design of 24 this program, and as well as the marketing/promotional

- plan or the strategy for this program.
 - Q. And, Mr. Iqbal, do you anticipate, when you review the filings made by usage Services, Inc., and National Grid, that you will anticipate that a similar reporting requirement would be applied to those companies as well?
 - A. (Iqbal) That's my expectation.

- Q. And, what would be the benefit of that?
 - A. (Iqbal) The benefit will be that there are some subtle difference particularly between Unitil and PSNH, but they are almost the same. But National Grid is taking the other option, which is access to the competitive supplier. So, we have two approach running simultaneously, if it is that good. And, from the data, primary data we get from either approach will gives us -- will give us a better understanding of the market and the approaches we choose.
 - Q. Thank you. Now, I wanted to draw your attention to

 Page 4, the item identified as "Paragraph C". And, in
 that section, that was the area where we agreed to
 disagree with the Company, and particularly asked for
 the Commission guidance regarding whether or not this
 Renewable Energy option should be offered to all
 customers or only Default Service customers. Could you

explain your -- some of your thoughts regarding why this might be offered to all customers, regardless of whether or not they take Default Service?

A. (Iqbal) My understanding of this statute start with this notion that this statute doesn't identify any customer group. It says that "renewable option should be offered to the customers." And, on the other hand, "the administrative costs should be recovered from all customer." So, there is a subtle difference. But my understanding is, when it doesn't identify any customer group, like whether they're taking Default Service or not, so my understanding is that it should be offered to all customer as well.

And, from the RSA 374-F:3, F:3, V -V(f)(2), which actually gives two interpretation of
this option. According to that, my understanding is
that Renewable option or RECs could be identified as a
different commodity, which is not tied to other
commodity which the distribution utilities are
providing. Or, they could -- they could do that. So,
this gives them option. The understanding is, from the
generation point, there are two products, two
commodity; one is an energy, one is RECs. That is
environmental attributes. And, we make our consumption

green when we combine these two at the consumption point. It could be done at utility level, which PSNH are proposing, that they are saying that we are combining these two at the utility level, and then selling it to the customer. So, the 100 percent customer, the 100 percent option, the customer will take the 100 percent option, they're getting 100 percent of their energy from renewable energy, because they are combining the RECs and energy together.

The other way it could be interpreted, that they are providing two different services; one is energy service, one is renewable attributes of energy. So, it -- we can interpret that where that these are two different product. And, as the legislation said, that it should be provided to customers, combining these two actually limits the option for the customer. That we have to be -- to access this Renewable option, we have to be Default Service customer. And, if you look at 374-F:3, V, or five, (f)(7), it specifically says, on Line 3, that "RES option is not" -- there are some other stuff in between -- "sold as part of any other electricity service." My understanding is, although they are giving two option, that combining it

at utility level, but they're saying that it should not be tied to any other services, like Energy Service, my understanding. So, that's -- it, really, it is not clear to us. That's why we asked the guidance from the Commission at which -- of which should be taken.

- Q. Very good. Why do you take the position that the Partial Settlement Agreement is reasonable and in the public interest?
- A. (Iqbal) I think this Partial Settlement actually gives us several -- several opportunity to understand this program thoroughly. First of all, this program follow -- it meets all the statute, all the legislative requirement. And, second of all, as we have -- we don't have any primary data or experience on this, this Partial Settlement gives us the learning process, with some sort of learning on New Hampshire basis, from the New Hampshire basis data, like the marketing and promotional. It also gives us the -- gives us the control of the cost as well, because we are adding that the marketing cost should not exceed 125,000.

The most important thing I think that it also gives us the opportunity to review this program after one year. And, I think it is reasonable to get one year data and review it, and identify all the pros

- and cons, and do this program for future years. And, 1 that's a reasonable -- reasonable process and way to approach any new program, to my understanding. that's why I think it is reasonable and public interest.
 - Do you have anything that you'd like to add at this point?
- (Iqbal) No, thanks. 8 Α.

MS. AMIDON: All right. Thank you.

MR. EATON: Excuse me, before the panel is available for cross, I have one question of Mrs. Bisson that I forgot to ask?

> CHAIRMAN GETZ: Please.

BY MR. EATON:

- If the Commission decides that the rate should be Q. available to customers who take competitive supply, as well as customers who take Default Energy Service, can PSNH implement the rate by May 1st?
- (Bisson) No, we'll likely not be able to implement the Α. rate by May 1st. If we do open the rate up to all customers, it could take an additional three to six months, just for additional programming time, in order to accommodate -- to accommodate that.

Thank you. That's all I MR. EATON:

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had. 1 2 CHAIRMAN GETZ: Thank you. Ms. Geiger? MS. GEIGER: No thank you, Mr. Chairman. 3 4 Ms. Hatfield? CHAIRMAN GETZ: 5 Thank you, Mr. Chairman. MS. HATFIELD: Good morning. 6 7 WITNESS LABRECQUE: Good morning. 8 CROSS-EXAMINATION 9 BY MS. HATFIELD: 10 Mr. Iqbal, I wanted to follow up on something that I 11 thought I heard you say. Do you recall, I think you 12 were raising a risk or a downside with going with a third party provider, and I think you stated that it 13 14 "would be possible for a third party provider of a 15 renewable option to buy wind power from the Midwest." 16 Did I hear you correctly? 17 Α. (Iqbal) That's my understanding. If you look at this statute that created this program, 18 Q. 19 which is 374-F:3, V, Paragraph (f), it states that -- I 20 believe it states that under this program, a renewable 21 energy source to be included in this program has to 22 qualify under RSA 362-F:2, which is the New Hampshire Renewable Portfolio Standard. Do you also understand 23 24 that?

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

- A. (Iqbal) I don't have that right in front of me.
- 2 Q. Do you have the bill in front of you?
 - A. (Iqbal) Yes, I have it.

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- Q. Right in the very first paragraph of the actual bill language, under the Paragraph (f)(1), it states "For purposes of subparagraph (f), "renewable energy source" means a source of electricity as defined in RSA 362-F:2, XV, that would qualify to receive renewable energy certificates under RSA 362-F."
- 10 A. (Iqbal) Yes, I see that.
 - Q. Okay. So, is it your understanding that, in order to be included in this Renewable option, that source has to qualify for the New Hampshire RPS Program? Doesn't have to be certified as a New Hampshire resource, but it just has to qualify under the RPS?

MS. AMIDON: Mr. Chairman, I would request that Attorney Hatfield please read the whole section. Because, while the character of the renewable energy might be the same as in the statute, I understand the section to say that the source doesn't necessarily have to be qualified by the New Hampshire Commission to produce RECs. So, if you could please read the whole section, Ms. Hatfield.

Sure.

MS. HATFIELD:

"For purposes of

subparagraph (f), "renewable energy source" [or] RES means a source of electricity, as defined in RSA 362-F:2, XV, that would qualify to receive renewable energy certificates under RSA 362-F, whether or not it has been designated as eligible under RSA 362-F:6, III." BY MS. HATFIELD:

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- Q. So, my question was, would a renewable energy source have to qualify for the New Hampshire RPS law, which is RSA 362-F, in order to be included in the Renewable Energy Source option?
- (Iqbal) My understanding was from the Paragraph (4). That it said that "regional generation information system of energy certificate administered by ISO-New England and the New England Power Pool should be considered at least one form of certification that is acceptable under this program." So, that gives -- my understanding is it's open the field a little bit more then.
- Q. So, do you not agree that Paragraph (f)(1) states that it "means a source of electricity that would qualify to receive renewable energy certificates under the New Hampshire RPS law"?
- Α. (Igbal) I'm not disagreeing with that. I agree with that.

- Q. Mr. Labrecque, in your role purchasing renewable -- or, purchasing RECs for PSNH to comply with the RPS, do you know, would Midwest wind qualify for the New Hampshire RPS?
- A. (Labrecque) No, they wouldn't.
 - Q. Do you think Midwest wind would qualify under the Renewable Option law?
- 8 Α. (Labrecque) No. I interpret the law to require that 9 the RECs we purchase either be certified, qualified, I 10 don't know the exact word, as New Hampshire RECs, or 11 capable of earning such certification, if they went through the formal process and got the stamp of 12 13 approval. And, to be capable of being approved, you need to be in New England or an adjoining control area, 14 15 which would limit this to New England or New York, 16 Hydro-Quebec, New Brunswick, I believe would be the 17 population you could draw from.
- 18 Q. Thank you.

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- A. (Labrecque) And, to get RECs from an adjoining control
 area, there are other steps that you need to do, like
 to certify that the energy was physically imported into
 New England as well.
- Q. Thank you. I appreciate that. That's very helpful.

 And, is it your understanding that, whether the

- Renewable option was provided by the utility as a

 Renewable Default Energy Service or provided by a third

 party, that either option would have to meet that

 requirement?
- A. (Labrecque) That's my interpretation.
- Q. I'd like to talk a little bit about the pricing. So, if you could look at Exhibit 3 for a moment. If you could also look -- I want to make sure I under, Exhibit 3 looks like it modifies the figures that you had in what's been marked as "Exhibit 1", your testimony, on Page 14, is that correct?
- 12 A. (Bisson) Correct.

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- Q. So, in your testimony, the range was 3.8 to 6.2, but, in Exhibit 3, you're able to give us a more -- a closer estimate, perhaps?
- (Bisson) Correct. The exhibit we -- well, the exhibit 16 A. 17 we included in our testimony, what we wanted to do was 18 to give a range. Kind of the high bound was the ACP 19 price, and we also had the -- kind of the current 20 market price at that time. So, that's what we were trying to show in our original testimony. 21 22 exhibit is -- Rick did an updated estimate of what he 23 would recommend setting the rate at today.

And, as you've testified, that's your estimate. And,

[WITNESS PANEL: Bisson|Labrecque|Iqbal]

- when you actually file the rate, it may be a little bit different?
- 3 A. (Bisson) Correct.
- Q. And, do those amounts include administrative costs or promotion or marketing?
- 6 A. (Bisson) No, they do not.
- Q. And, I think you stated that the actual amount the customer pays will depend on their own actual usage, did I get that right?
- 10 A. (Bisson) Correct.
- Q. So, in a particular month, would the customer be paying for that option based on their prior month's usage?
- 13 A. (Bisson) They would be paying based on their usage that
 14 occurs during a billing cycle.
- 15 Q. So, it will be based on actual?
- 16 A. (Bisson) Correct.
- Q. Also, in your testimony, on Page 9, at the bottom of
 the page, you provide what you call a "summary of the
 estimated cost to administer the Renewable Default
 Energy Service rate." Do you see that?
- 21 A. (Bisson) Yes, I do.
- Q. And, I believe, in a technical session, you stated that
 the only two amounts that were incremental as a result
 of this program were the promotion and customer

[WITNESS PANEL: Bisson|Labrecque|Igbal]

- communication shown on Lines 24 and 25, is that correct?
- 3 A. (Bisson) Correct.
- 4 Q. And, that amount adds up to \$81,700, is that right?
- 5 A. (Bisson) Yes, it is.
- Q. And, I believe the amount that you testified to earlier today was the range of approximately \$125,000?
- 8 A. (Bisson) Correct. Somewhere in the range of 100 to 125,000.
- 10 Q. So, that would increase the total by roughly somewhere 11 between 20 and \$40,000?
- 12 A. (Bisson) Correct.

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- Q. One of the things that I think you testified that the
 Company needs to do is undertake some billing system
 upgrades, is that right?
 - A. (Bisson) We do. We will need to implement the rates within our billing system and perform bill testing of those rates, and also ensure that, you know, the bill component shows up on customers' bills correctly. So, yes.
- Q. Will you need to do billing system upgrades or would you need to do billing system upgrades if you were providing this program through a third party?
 - A. (Bisson) We would. We would still need to enter, you

Bisson Labrecque Iqbal] [WITNESS PANEL:

- know, the rates onto our billing system. still need to test those rates. And, we would still need to do the type of bill testing to ensure that those rates and charges appear correctly on customers' bills.
- Did PSNH investigate the costs of using a third party supplier to provide the Renewable Option?
- Α. (Bisson) We did not.

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- Why didn't you look at the potential costs? Q.
- 10 (Bisson) Well, PSNH performed what I would call just a "cursory investigation". As we began to look at both 11 options, we realized very quickly that it would require a number of additional administrative tasks, as I had testified previously. So, at that point in time, we felt it would be more efficient for us to administer the program ourselves.
 - Would you agree that the pricing of the Renewable Q. Energy Option could be very important to the number of customers that decide to choose the option?
 - Α. (Bisson) It would be one component that could be important.
- Are you familiar with the Renewable Energy Service 22 Q. Option that PSNH's affiliate, Connecticut Light & 23 Power, offers in Connecticut? 24

A. (Labrecque) Yes.

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- 2 Q. Is it similar to what PSNH is proposing?
- A. (Labrecque) Similar, in that it results in purchases of

 RECs in a particular quantity and classification to be

 procured on behalf of an enrolling customer. But

 different in the fact that it's -- the REC procurement,

 the pricing is all determined by and performed by a

 third party supplier.
 - Q. So, is Connecticut Light & Power's role in administering that program similar to how a utility deals with a competitive supplier?
- 12 A. (Labrecque) A portion of it is, in the fact that
 13 they're collecting payments on behalf of a competitive
 14 supplier and forwarding payments to that supplier on a
 15 routine basis.
 - Q. Do you know if Connecticut Light & Power incurs any administrative costs to offer that third party option to their customers?
- A. (Labrecque) There are some incremental manhours

 expended to administer the process, similar to what

 will be incurred at PSNH. But, as with PSNH's program

 design, those are not separately tracked and they're

 incorporated into existing resources, existent staff.
 - Q. Is it true that much of the program administrative

- costs in a third party program are charged directly to the third party supplier?
- 3 (Labrecque) They are the obligation of the third party supplier, most of them. I can't speak for all program 4 5 designs. Some of them may have -- each program will have an agreement, terms and conditions, and a supplier 6 services agreement that clearly describes the 7 8 responsibilities of each party. I believe, in the case 9 of CL&P, during the first few years, I think CL&P was obligated to do two bill inserts, and then it got to 10 11 the point where I believe it transitioned to, they 12 would continue to do bill inserts, but charge the 13 supplier and -- other marketing costs would be the 14 responsibility of the supplier.
- 15 Q. Do you recall that, in a response to a data request
 16 providing information about the Connecticut program,
 17 you included information about two third party
 18 providers and what their current costs were for the
 19 Connecticut Renewable Option?
 - A. (Labrecque) The rates they were charging?
- 21 Q. Yes.

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- 22 A. (Labrecque) Yes, I recall it.
- Q. And, do you recall what the 2009 cost for Sterling
 Planet is for those customers that choose the Renewable

Option?

- 2 A. (Labrecque) 1.29 cents per kWh.
- Q. Do you know if that was for the 100 percent option?
- 4 A. (Labrecque) That's the 100 percent option price.
 - Q. And, then, for Community Energy, which is another competitive supplier of renewable energy, do you recall what their cost per kilowatt-hour was?
- 8 A. (Labrecque) 1.30 cents per kWh.
 - Q. Do you know why PSNH's estimate of 4.77 cents is so much higher than what those third party suppliers were providing, at least as of October 2009?
 - A. (Labrecque) It's primarily a result of the different REC classifications that each program is procuring on behalf of their customers. PSNH's program is procuring Class I and Class II New England based renewables. The programs offered by the two suppliers you mentioned include -- I believe there's a significant percentage from low impact or small hydro, which I think translates into a Connecticut Class II or III, some class that is currently very oversupplied and very inexpensive RECs. I believe a significant portion also is -- I think it's termed "new wind" or "national wind", I don't know exactly, but it includes wind RECs from the Midwest and Texas or other places in the

- country that are oversupplied, and their REC prices are also very small.
 - Q. And, Mr. Labrecque, are you also familiar with the program that PSNH's Massachusetts affiliate, Western Mass. Electric Company, is intending to offer in that state?
- 7 A. (Labrecque) Somewhat.

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- Q. And, I believe, during technical sessions, when
 describing that program to us, you stated that the
 Company's proposal was still pending before the Mass.
 DPU?
- 12 A. (Labrecque) That's correct.
- 13 Q. Is that still the case?
- 14 A. (Labrecque) I haven't spoken to anyone since that tech
 15 session. I believe that's still the case.
- Q. And, is that proposal more similar to the Connecticut approach or to the approach that PSNH is proposing here?
- 19 A. (Labrecque) It's also a third party supplier
 20 administered program. So, I guess that would be more
 21 similar in that aspect to the CL&P program.
- Q. Turning back to your testimony, starting on I believe
 it's the bottom of Page 10, going onto Page 11, you
 discuss the issue that you previously discussed with us

- today of dealing with over and under-collections, do you recall that?
 - A. (Labrecque) Yes.

- Q. You mention, on Page 10, Line 27, and also discussed on the following page, that there is the potential for what you call a "perverse outcome, such as an extremely low (or even [a] negative) rate." Do you recall that?
- A. (Labrecque) Yes.
 - Q. Why would an "extremely low rate" be a negative outcome?
- A. (Labrecque) A low rate is not a negative outcome. I
 think a negative rate would be a negative outcome.
 Also, even a low rate, if it were low principally
 because of a large over-collection in a prior period,
 would drive the rate to be significantly booked below
 the current market price for RECs, and the danger would
 be, if it was so low that enrollment skyrocketed and
 you could not procure RECs at that price for the
 additional enrollment, thus getting you a large
 under-collection.
 - Q. And, is that what, as you testified earlier, I believe, that that is what might cause the possibility of having to seek recovery of such under-collections from all Default Energy Service customers?

- A. (Labrecque) Yes. That would be, in an instance where we thought reconciling a large over or under-collection into a subsequent rate request would result in a resulting rate that did not make sense, when compared to the current market for RECs, either too high or too low, that would be an instance where we would propose to recover or to reconcile that through the Default Energy Service rate proceeding.
- 9 Q. So, if that case were to arise, then even customers who
 10 hadn't chosen the option might have their rates
 11 impacted by the Renewable Energy Option?
- 12 A. (Labrecque) Correct.

- Q. And, would that ever occur if the offering was provided by a third party?
 - A. (Labrecque) Not if all things went smoothly. I imagine there could be some supplier default conditions or bankruptcy conditions or other -- other low probability events that could result in a pot of money needing to be reconciled in another rate mechanism.
 - Q. And, in the Connecticut program, do you know, have there been any over- or under-collections that have caused that to exist?
- 23 A. (Labrecque) I'm not aware of any.
- 24 Q. The process that you described of -- that you will use

to determine	the rate, would you need to undertake the	nat
process if a	third party supplied the option?	

- A. (Labrecque) That particular process would no longer be required. It would be replaced by a number of other required processes. But, no, I would not personally have to set the rate, if that were the way the program was designed.
- Q. And, Ms. Bisson, you testified that one of the reasons that PSNH chose not to choose or further explore a third party option was because it was so much simpler, did I get that right?
- 12 A. (Bisson) Yes.

- Q. If you did choose a third party supplier, is it true that you wouldn't need to do the rate-setting and the cost recovery mechanism?
- A. (Bisson) We wouldn't need to do the rate-setting and cost recovery mechanism. But I would assume that we would still need to come before the Commission to seek approval for an RFP and for the vendors that are selected and offer the contract terms and so forth.
- Q. In terms of determining your timeline to be able to roll out the program, on Page 15 of your testimony, Exhibit 1, you state that "The proposed initial effective date...is March 1st." And, I'm wondering,

because where now it's 2010, has that moved out?

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(Bisson) It has. We are currently projecting, if we Α. were to receive a Commission order by March 1st, that we could implement the rate by May 1st of this year. Provided that the Commission agrees that the rate is only applicable to customers receiving Default Energy Service.

- I'd like to ask a few questions about the provision in Q. the Settlement Agreement about the "Program Review" that appears on Page 3, at Paragraph 5. Does PSNH contemplate that that review would include whether it might be more appropriate to change the program to have a third party provider offer the program to customers?
- (Bisson) I wouldn't contemplate that that change would take effect. That our discussions would be more related to advertising and promotion and marketing efforts, and whether those efforts have been successful during the first year of the program, and what additional efforts, you know, or changes we may make to improve those efforts. I would also think that we might talk about, you know, maybe the program design, maybe adding some additional options, if that would make sense, other than just the 100, 50, and 25 percent options.

- Q. Mr. Iqbal, do you think that the first review of the program after it's been in place for a year would include whether it might be more appropriate to change the program so that it's provided by a third party supplier?
- A. (Iqbal) My understanding is it is possible. But, under the statute, I don't -- I don't think that we can force any utility to choose one over another.
- Q. But that could be discussed during that annual review?
- 10 A. (Iqbal) Yes, that's possible.
- Q. Ms. Bisson, I think you testified earlier about the costs of the program, and you were talking about the range of the marketing and promotion costs to be about 100 to \$125,000, do you recall that?
- 15 A. (Bisson) Yes.

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- Q. And, then you referred to other costs. Would those other costs be the ones that are listed in the testimony on Page 9?
- A. (Bisson) You'll have to refresh my memory on what exactly I said, as far as "other costs".
 - Q. There was a question and answer about that marketing and promotion costs being roughly \$125,000. And, then, I believe Mr. Eaton asked you "are those the only costs?" And, you said something to the effect that

- 1 "those are the only incremental costs."
- 2 A. (Bisson) Oh. Correct. Correct. Those are the only
- incremental costs. All of the other costs, as far as
- doing billing system upgrades, customer service
- 5 training, and so forth, those are the other costs that
- 6 PSNH would propose collecting through PSNH's
- 7 distribution rates.
- 8 Q. But, if they're caused by this program, how are they
- 9 not incremental?
- 10 A. (Bisson) Well, PSNH plans to use its existing resources
- 11 to implement this rate.
- 12 Q. So, they may be incremental because they're new, but
- you're not intending to include them as a new charge?
- 14 A. (Bisson) Correct.
- MS. HATFIELD: One moment please.
- 16 (Ms. Hatfield and Mr. Traum conferring.)
- 17 BY MS. HATFIELD:
- 18 Q. And, just to be clear on those marketing and promotion
- 19 costs that you said are "incremental", your intention
- is to recover those through distribution rates?
- 21 A. (Bisson) Correct.
- 22 Q. And, you would be able to include that in the new
- 23 distribution rate that the Commission is currently
- 24 considering?

1 Α. That's our plan. As part of that docket, the PSNH's distribution rate docket that's currently before the Commission, we would work, you know, with the parties to seek agreement to recover those costs through the distribution rates.

MS. HATFIELD: I don't have any further questions. Thank you.

CHAIRMAN GETZ: Thank you. Commissioner

10 CMSR. BELOW: Thank you.

11 BY CMSR. BELOW:

Below.

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- Mr. Labrecque, another option that presented itself under the statute was that the provision of Renewable Energy Service could be done either by "purchasing electricity generated by renewable energy sources or the attributes of such generation, either in connection with or separately from the electricity produced." that correct?
- 19 (Labrecque) Yes. Α.
- 20 Q. And, PSNH has chosen to propose to buy the attributes 21 separately from the underlying energy supply itself, 22 correct?
- 23 (Labrecque) Correct. Α.
- 24 Q. And, in doing so, is it, in effect, that the basic

Energy Service is still being supplied essentially as

Default Service, with the renewable attribute or aspect

being essentially an add-on to that underlying Default

Service or standard Energy Service rate, is that

correct?

A. (Labrecque) That's correct.

- Q. Okay. So, in that sense, you feel that you comply with the notion that energy service options shall have either all or a portion of its service attributable to a renewable energy source component procured by the utility, with the remainder filled by standard Default Service?
- A. (Labrecque) Correct.
- Q. So, the portion that's really filled by standard

 Default Service is the whole underlying energy service,

 with the portion of the renewable energy service being

 -- being at the renewable attribute that's being

 procured separately from the underlying energy service,

 correct?
- 20 A. (Labrecque) Correct.
 - Q. Okay. With regard to the sort of under-collection/over-collection concern, you've suggested that tentatively you're thinking of using about -- well, you're using \$45 per REC as sort of the

- presumptive proxy, though the current market price is \$36 for Class I, correct?
- 3 A. (Labrecque) That's correct.
 - Q. Just to allow for the possibly upward price trend in that market?
- 6 A. (Labrecque) Correct.

- Q. Have you been tracking or do you plan to track on a periodic basis where the market price is going for RECs, understanding it's not a very liquid market, but presumably you get some offers or standard quote sheets on a regular basis?
- A. (Labrecque) Yes, we do.
 - Q. And, do you see that trend as being -- is it moving slowly or is it somewhat volatile and jumps around from week-to-week or day-to-day?
 - it's been in the 32 to 36 range, maybe it's six months, maybe it's nine months. It's been a significant period of time where it's been fairly stable. Maybe it has ticked up two or three dollars in the last few months, but it's not wildly volatile at the moment. Although, I don't recall exactly when it occurred, but, maybe between a year to two years ago, the prices were 50 to \$55. So, there was a significant decline somewhere in

the 12 to 24 month period. But it's been fairly consistent lately.

- Q. And, do you attribute some of this potential lumpiness in the prices or the supply as being a function of the wind projects get built and supply RECs and come on line, as well as the incremental compliance requirements of all the different states in the New England market?
- A. (Labrecque) Yes. Those are factors, new resources coming on line. Changes in the laws also, you know, if category eligibilities are relaxed a bit, you know, to include or exclude particular resources, that moves the market as well.
- Q. Is it your understanding that Massachusetts recently removed biomass generation from qualifying for new RECs?
- A. (Labrecque) I did read something about where they're -yes, they have put on hold all reviews, pending an
 investigation of CO2 neutrality of biomass or something
 similar to that.
- Q. Looking at your benchmark, if you went with the 4.66 cents per kilowatt-hour under the 100 percent option as sort of the incremental adder for the Renewable Option, and the price continued to stay around \$36 for Class I,

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just sort of ignoring the Class II component for the moment, is it possible -- well, it seems like you might be in a position that, at the end of whatever reconciliation period, if you were to readjust the rate, you would be swinging back to almost a penny per kilowatt-hour lower than the 36. You know, just looking at it, you know, you could go from 4.6 to 2.6, if the price happens to stay at the current market. Is that correct?

(Labrecque) Yes. One mechanism we would use in that instance is we, I know you said to "ignore Class II", but we might use some of the over -- the projected over-collection to buy more Class II to eat away at some of that. And, to the extent we didn't do that, and we still had an over-collection, if it was so significant as to do what you describe, change a 4.6 rate to a 2.6 rate, that 2.6 rate being significantly lower than the current market, we would not propose to do that. We would either move the over-collection to the Energy Service docket, or I believe we either put in testimony or in data responses the option to make a contribution to the renewable energy fund with this surplus. But that the last resort would be to create an artificially low renewable rate.

- Q. Do you think the terms of the Settlement would allow
 you to hold some funds in reserve, so, for instance,
 you might lower the price to 3.7 cents, and just have
 some in reserve in case the price shot up so you could
 dampen that volatility? Is that an option under the
 Settlement?
 - A. (Labrecque) Yes, I believe it is. I don't think there's anything that would restrict that in the Settlement.
- 10 Q. But you're also saying you can use your procurement of
 11 the Class II to somewhat dampen the potential
 12 under/over-collection either way. You sort of got a
 13 target of two percent.
- 14 A. (Labrecque) Right.
- Q. But, if you're running either long or short, you could either buy somewhat more or less of the Class II to try to bring you closer to your target, is that correct?
- 18 A. (Labrecque) Correct.
- 19 CMSR. BELOW: Okay. Thank you. That's
- 20 all.

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- 21 CHAIRMAN GETZ: Commissioner Ignatius.
- 22 CMSR. IGNATIUS: Thank you.
- 23 BY CMSR. IGNATIUS:
- Q. I want to build on questions that Commissioner Below

was asking, to better understand some of the pricing options that might be there. Do you know,

Mr. Labrecque, the current market price? You talked about the "ACP prices", but is there a current market price for a similar small commercial or residential green offering in New Hampshire?

- A. (Labrecque) I am not aware of any. I'm sure there are suppliers offering rates. I haven't had discussions with any of them or any large customers about what -- you're talking about other voluntary green options made available by marketers of those products. I'm not aware of any particular prices or offerings.
- Q. You're aware of the prices in Connecticut fairly specifically. Why are you more familiar with the Connecticut prices for those than New Hampshire?
- A. (Labrecque) Well, the Connecticut rate offering was the topic of discussion during tech sessions and discovery. So, I had an opportunity to get more educated on their program. It's also a program administered by a subsidiary and a department I used to actually report to. So, I'm more familiar with those programs. I'm not aware of any similar programs available in New Hampshire.
- Q. You testified that the ACP price for Class I has been,

although volatile at times, has been fairly stable for the last six to nine months. But you're proposing about a third -- about a 30 percent increase over that current rate going forward for more stability in the rate for this offering, correct?

- A. (Labrecque) Actually, we were discussing the current market prices for RECs. The ACP prices are currently about \$61 a REC for Class I and \$159 for Class II.
- Q. Thank you. I got those backwards and I appreciate the correction. So, the market price has been running you said "\$32 to \$36 for Class I" in the last six to nine months or so?
- A. (Labrecque) Correct.
- Q. Could you structure the pricing for a green option to
 either track the market price of the RECs or set it at
 a current market price and then adjust as need be?
- 17 A. (Labrecque) Yes.

Q. Do you see any difficulty in using that kind of a mechanism with the ability to come forward if you start to see a significant change in the REC market price?

Without a significant change, it would roll forward.

But that, if there were some significant change, there could be a mechanism to come into the Commission and seek a change to it?

- A. (Labrecque) I don't -- I don't see a particular problem with that. Administratively, the concept makes sense. It would eliminate one level of conservatism and protection against over-collection. But, that said, in all but extreme market movements in the wrong direction, we could manage it with our mid-year rate adjustment that we would have available to us. And, in cases that were extreme, we would have open to us the option to seek recovery of a large under-collection through the Energy Service docket. So, yes, it could be administered that way.
 - Q. Ms. Bisson, do you see any technical reasons why offering to those who do not take Default Service would be presented to you, other than there would be additional programming you said in order to accommodate that? But are there any other reasons why it would not be possible to do?
 - A. (Bisson) No, there's no other reasons why it wouldn't be possible to do, other than the additional administrative costs of incorporating the new programming to accommodate that. I think you should also consider that, if a customer is taking their energy service from a competitive supplier, they are very likely receiving a separate bill for their energy

- service from that supplier. I think it may be confusing to customers to receive a bill for energy service from a competitive supplier, and then their renewable energy service from PSNH. So, from a customer's perspective, there may be some confusion.
- Q. How would you -- how would you bill a customer, let's assume you have someone who has gone to a competitive supplier, and then they -- and if the program were open to all customers, which I understand is not your position, but let's assume that that's what the end result were. And, so, a customer who's on competitive supply opts for the 25 percent option from you. How would you bill that? I guess my question is, 25 percent of what? If you're not supplying 100 percent, how do you know what 25 percent of that would be?
- A. (Bisson) We do have their meter readings, because we do have to bill for delivery service. So, we would know their kilowatt-hour use for the billing cycle. And, then, we would apply the cent per kilowatt-hour adder to that.
- Q. But the coordination between your 25 percent supply and the competitive supplier is now 75 percent supply, how would that be worked out?

- A. (Bisson) The Renewable Default Energy Service rate is, actually, it's separate from the purchase of energy.

 So, we are purchasing incremental Renewable Energy

 Certificates on behalf of these customers.
- Q. So, the competitive supplier would be supplying

 100 percent of the power. You would be purchasing

 25 percent of the -- RECs to cover 25 percent of the

 load?
- 9 A. (Bisson) Correct. Correct.
- 10 A. (Labrecque) I'm sorry, could I add one more thing on this topic?
- 12 Q. Please.

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13 Α. (Labrecque) In the event we ever were, if it were to be 14 approved that we would have the option to seek recovery 15 of large under-collections via the Energy Service rate, 16 we thought that would be difficult or perhaps inappropriate, if we were offering this renewable rate 17 18 to all customers, and, say, nearly 100 percent of the 19 enrolled customers were on competitive supply. And, 20 so, the entire under-collection in this event was the 21 result of customers on competitive supply, it would be difficult to seek recovery of that through the Energy 22 Service rate. It would present some complications. 23 This is just another reason why we were seeking to 24

limit the offering to be in conjunction with takingEnergy Service.

CMSR. IGNATIUS: All right. Thank you.

4 Nothing else.

CMSR. BELOW: Just to follow up on a couple of those points.

BY CMSR. BELOW:

- Q. Do you know if any competitive suppliers offer any renewable or green options or facilitate the purchase of RECs by retail customers?
- 11 A. (Bisson) No.
 - A. (Labrecque) Not specifically. I'm sure they do. I have a hard time believing that there aren't offerings out there. I mean, just, for example, the two suppliers that administer the Connecticut program, you know, they both have very exciting-looking websites.

 And, you know, "click on a state to see what we offer", and "call this account executive to discuss". You know, so there are suppliers out there that have, you know, account executives. You know, anyone will sell you anything under the right terms. So, I just don't know, I don't have any evidence from discussions with particular large customers that "yes, we're buying 50 percent of our power -- RECs associated with 50

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           percent of our power from Sterling Planet", or someone
           else. I just don't have any hard descriptions.
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           Mr. Iqbal, are you aware, one way or the other?
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           (Iqbal) No, I am not aware of this.
           Okay. Likewise, at least conceptually, as a retail
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           customer, whether they took this Renewable Energy
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          Service or not, whether they're on Default Service or
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          with a competitive supplier, to your knowledge, could a
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          retail customer purchase on their own and retire
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          renewable energy credits, I guess, well, presuming they
          found somebody to facilitate that transaction with the
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12
          NEPOOL GIS system?
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     Α.
           (Labrecque) Yes.
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                          CMSR. BELOW: Okay.
                                               Thank you.
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                         CHAIRMAN GETZ: Ms. Amidon, any
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       redirect?
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                         MS. AMIDON: Yes.
                                            Does anyone else want
       a short break before we redirect or should we just move
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       directly there?
                        I'm just asking.
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                         CHAIRMAN GETZ: Well, let's leave it up
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       to Mr. Patnaude.
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                         MR. PATNAUDE: Depends how long we're
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       going to go.
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                         MS. AMIDON:
                                      Yes.
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REDIRECT EXAMINATION

BY MS. AMIDON:

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- Q. Well, first of all, Mr. Iqbal, I was reflecting on Ms. Hatfield's questions. And, you and I were talking yesterday about other competitive REC sellers, when I referred to the idea about something being imported from the Midwest, is that correct?
- A. (Iqbal) Yes. My understanding was we are -- we are focusing on the pricing.
- 10 Q. Right.
- 11 (Iqbal) And, our understanding was the pricing also 12 depends on the product mix. And, even if we don't go to the Midwest, even if it is a January 12 price, like 13 14 Maine Class II REC was sold at 20 cents. So -- And. 15 the highest is New Jersey solar, which was sold at 16 \$670. So, it all depends on how the product -- this 17 all depends on the product mix. The price depends on the product mix. If we buy the cheapest RECs 18 19 100 percent, it should be -- the per kilowatt-hour 20 should -- the RECs should be or the option should be 21 below one cent.
 - Q. But my point was that Ms. Hatfield was correct in that the statute says that ""renewable energy source" means a source of electricity, as defined in RSA 362-F:2",

Τ	which is the Renewable Portfolio Standard law, "that	
2	would quality to receive renewable energy	
3	certificates", and that law limits those renewable	
4	energy certificates to be those generated through	
5	NEPOOL GIS, is that correct?	
6	A. (Iqbal) Yes.	
7	MS. AMIDON: Okay. So, I just wanted to	
8	take you out of that little nest of gnats that I got you	
9	into. Thank you.	
10	CHAIRMAN GETZ: Mr. Eaton.	
11	MR. EATON: Nothing on redirect. I	
12	think, in my closing statement, I'll be talking about the	
13	law and the issue that we still have disagreement on.	
14	CHAIRMAN GETZ: Okay. Then, is there	
15	any objection to striking the identifications and	
16	admitting the exhibits into evidence?	
17	(No verbal response)	
18	CHAIRMAN GETZ: Hearing no objection,	
19	they will be admitted into evidence. Anything we need to	
20	address before opportunities for closing?	
21	MR. EATON: Perhaps I could talk about	
22	procedure. This is the first time anyone has seen a 4.66	
23	rate. And, we proposed in the Settlement to file that	
24	rate on February 1st, for effect on May 1st. I would	

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       propose that the Commission decide on the design as
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       presented here, but leave open the approval of that rate,
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       so that some of the issues that were discussed today about
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       the way we have -- we have calculated the rate could be
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       further discussed and dealt with between February 1st and
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       the proposed effective date of May 1st.
                                                That I don't
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       think there's an adequate record to say that a 4.66 rate
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       is a just and reasonable rate today, based upon just this
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       calculation coming in now. So, you know, the Commission
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       may want to -- may want to schedule another hearing or may
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       want to just leave the issue open for more discussion
       among the parties, and as far as coming up with what an
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       appropriate rate would be to going forward on May 1st.
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                         CHAIRMAN GETZ: Any comment on that
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      proposal? Ms. Hatfield.
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                         MS. HATFIELD:
                                        I agree with Mr. Eaton
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       that the Commission really should focus on the design that
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       PSNH has proposed. And, I took that as being an
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       illustrative figure based on today's numbers. And, I
      wouldn't think another hearing would be necessary, once
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CHAIRMAN GETZ: Anyone else on that?

But I don't

think another hearing would be necessary. Thank you.

the Commission approves the design. That PSNH would make

a filing, and it would include the rate.

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(No verbal response)

CHAIRMAN GETZ: Okay. Then, let's turn to opportunities for closing. Ms. Geiger.

MS. GEIGER: Yes. Thank you, Mr.

Chairman. Unitil appreciates the opportunity to provide brief comments on the question that was reserved for resolution by the Commission in the Partial Settlement Agreement.

The Partial Settlement Agreement raises the question of whether RSA 374-F:3, V(f) may be interpreted to allow a utility to limit its Renewable Energy Default Service Option to its Default Service customers only. Unitil's position is that a proper reading of the statute permits a utility to offer a Renewable Energy Service Option only to its Default Service customers. The reasons for that position really are contained in a plain reading of the language contained in the statute.

RSA 374-F:3, V(f)(2) requires that an electric utility must provide its customers with one or more renewable service -- renewable energy service options. The statute goes onto say that those options "may include renewable default energy service provided by the utility or...retail access to competitive sellers of

renewable energy service attributes." The statute doesn't provide any specific details regarding either of those discretionary options, and doesn't compel that the option be provided to all customers.

RSA 374-F:3, V(f)(4) states that, if a company provides a renewable energy service option or offers it, "the customer shall be purchasing electricity generated by renewable energy [resources] or the attributes of such generation, either in connection with or separately from the electricity."

Under both PSNH's and Unitil's proposals, and Unitil's proposals, obviously, is the subject of another docket, but, under both of their proposals, the Renewable Default Energy Service Option allows Default Service customers, other than participants in the low income programs, to purchase the attributes of renewable energy sources through their distribution utility. Unitil doesn't believe that the statute should be interpreted to require an electric utility to provide a renewable energy service option to distribution customers who are purchasing the generation component of their service in the competitive market.

Because retail choice customers have already accessed the competitive market for their energy

service, it is more appropriate that they purchase renewable attributes in that market. Unitil believes that a utility-sponsored renewable energy option should be limited to Default Service customers who are not participating in the competitive generation market, and find nothing in the statute that compels a different conclusion.

In addition, from a practical perspective and from a competitive market perspective, it seems that the Company would have some problems in marketing an option to all customers, and may -- and may, in doing so, undermine the competitive supply market.

Because, basically, what the Company would be doing is trying to solicit -- trying to solicit customers from the competitive market back onto Default Service for the purpose of taking the renewable option.

Unitil looks forward to discussing its proposed program in the context of docket DE 09-224.

We're awaiting an order of notice in that docket.

However, if the Commission decides today that it would like additional information about Unitil's position or the specific proposal for its renewable energy service, either Mr. Furino or I would be happy to try to answer those questions. Thank you.

CHAIRMAN GETZ: Thank you. Ms.

Hatfield.

MS. HATFIELD: Thank you, Mr. Chairman. On the issue of whether or not the program should be limited to Default Service customers, the OCA does not take a position. But we did want to just point out to the Commission that, in National Grid's filing, which does propose the other option, they also do propose limiting it, even though it would be from a third party supplier, their proposal, as I understand it, is for -- to offer it to only those customers receiving Default Service from National Grid. So, I just wanted to point that out to the Commission.

We want to thank the Staff and PSNH for working with the OCA during the technical sessions in the discovery phase of this case, and also want to thank them for their work on the Settlement Agreement. And, I just briefly wanted to tell the Commission why the OCA wasn't signing onto the Settlement. And, it really was a matter of time, and our desire to explore some of the things that actually the Commissioners asked today in their questioning, about "what are the other options that might be available in New Hampshire?" "What is the pricing of them?" Because we understand that the statute does not

require the utility to provide the lowest cost option, but we think that subscription to this option will be largely driven by price. And, some of the projections by PSNH for what the costs might be of providing the option the way they propose to do so are quite significant additions to a customer's bill. So, it really is our interest to have this program be provided at the lowest cost possible, while supporting renewables in the region.

And, also, we're very pleased that PSNH and the Staff did include the "program review" section of the Settlement, and we're pleased that we're actually included in that section, so that we can be included in reviewing that report by the Company, and we will certainly do so. And, it's our hope that, in addition to the items that are specifically listed in that review and that discussion, that the parties would be open to really taking a fresh look at, at that point we'll have the experience of both PSNH and Unitil, and as well as National Grid, and we might have two different options to compare, really with the goal of trying to provide the lowest cost program that will get customers to subscribe. Thank you very much.

CHAIRMAN GETZ: Thank you. Ms. Amidon.

MS. AMIDON: Thank you. The Staff

worked with the Company and with the OCA to develop a Settlement Agreement. And, we think the Settlement Agreement is just and reasonable, because, taking into account that this is the first filing, first compliance filing with this law, we believe that PSNH did a good job in evaluating what they were going to offer and structuring the three tiered options, and in determining the cost recovery mechanism, a lot of thought went into Staff was instrumental in including in the Settlement it. Agreement the reporting requirement, which we believe is in the public interest, because it will allow the Staff and the Commission to review the participation in the program, the costs that were incurred, and other factors, to determine whether or not any adjustments need to be made as we go forward.

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While it has been suggested, although not stated, that a third party supplier may be preferrable and at a lower cost, the problem that we have at this point is that we have no solid support for that. This is the first option -- the first company that's come forward, and so we're dealing with this petition as it was presented to us.

We also are mindful that a third party option also is not a free lunch. In other words, a third

party is going to be taking on risk and looking for profit; risk, in terms of the quantity that might be guarantied to them in a direct access market, and also in terms of the costs of administering this program. My hope, I mean, on behalf of Staff, we hope that, a year from now, as we look at each of the programs that the Commission may approve, and consistent with the filings that have been made, that we will have more information on what is working in this state and be able to identify and maybe craft the best program for New Hampshire to procure this Renewable Energy Service Option.

At present, we believe the Partial Settlement Agreement goes a long way in addressing the concerns as we get this process started, and request approval of the Settlement Agreement.

CHAIRMAN GETZ: Thank you. Mr. Eaton.

MR. EATON: Thank you, Mr. Chairman. I would like to address the issue of -- a couple of issues. First of all, I think we believe that we have the option of supplying this service directly to customers, and we don't need to prove that it's the better option. We are a company that does supply energy service directly to our customers who choose Default Service. And, the statute is a subsection of the restructuring statute, and it's called

"universal service". But the sections that lead up to Section (f) all concern transition service and default service. So, when we get to Section (f), "a utility shall provide to its customers", I believe the Commission is justified in saying that it's the utility's energy service customers, formally transition service and now default service, as opposed to all customers. Because the statute later says that "prudently incurred administrative costs can be recovered from all customers", which suggest, as we have proposed, that that be collected through -- the \$125,000 of incremental costs for marketing and promotion be collected from all customers through the delivery charge.

And, more specifically, the statute says that, and this is in Section 3 of Subsection (f), "RES default service should have either all or a portion of its service attributable to a renewable energy source component procured by the utility, with any remainder filled by standard default service." And, as we have described, the renewable portion of the service is being supplied through the purchase and retirement of Renewable Energy Certificates, and the remainder, which is the energy portion, is being supplied by standard default service. We believe that that is a clear indication that

this was not designed by the Legislature to be offered to customers on a competitive energy supply.

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And, a suggestion I think that, and I don't want to put words into your questions, but Commissioner Ignatius saying that "if you've got 25 percent of your renewable energy service with certificates retired by PSNH, that 25 percent of your Energy Service would be supplied by PSNH Default Service, with 75 percent furnished by a competitive supplier, " I don't really want to bring that back to the people at Customer Service to try to program that. That sounds like a very, very complicated thing to program, where we're splitting up competitive energy service and default energy service based upon how many -- what percentage of renewable service that the customer elects. I think it's pretty clear that this was designed to be an option under default service, as it was an option under transition service before. And, therefore, we do not need to supply it to customers who are taking competitive service. will offer it to all customers and make it available to all customers. But we think the Legislature clearly said that the remaining portion should be supplied by standard default service.

We think that the cost of \$125,000 is

reasonable for the incremental costs. The rest of the costs of administering this rate will be absorbed by existing personnel and existing resources. And, I think that's one reason why this is a good option.

And, as I said, we will supply the tariff pages with a technical statement on February 1st, and the Commission can decide whether that rate is just and reasonable. But I would think that we would first have a decision by the Commission approving the design of this rate, and then approving the rate in a second order.

CMSR. IGNATIUS: Mr. Eaton, I just want to clarify. You were right that my question was heading down a different track about the possibility of splitting the actual delivery of power, and that isn't your proposal. And, Ms. Bisson clarified that we're talking about, if you had a competitive customer, they would receive 100 percent of their power, and it would be the --say, if they opted for a 25 percent option, that would be the number of RECs to cover 25 percent of the load being supplied by the competitive supplier.

If that's the case, are you saying that is a tremendous burden to take back to the Billing

Department? Or, only if it were the first scenario that I was laying out incorrectly?

1 MR. EATON: Only the first scenario. 2 think Mrs. Bisson said it will take an additional time to 3 do that, mostly because we're not collecting the data in 4 the context, as I understand it, in the context of Default 5 Service, we're collecting it in another part of our 6 billing program for distribution rates. And, we'd have to transfer over that information. And, that's what is the 7 8 complexity and perhaps the delay in implementing the rate 9 on May 1st. 10 CMSR. IGNATIUS: Thank you. 11 CHAIRMAN GETZ: Okay. Anything further? 12 (No verbal response) 13 Hearing nothing, then we CHAIRMAN GETZ: will close this hearing and take the matter under 14 15 advisement. Thank you, everyone. 16 (Whereupon the hearing ended at 12:20 17 p.m.) 18 19 20 21 22 23 24